October 12, 1990

INTRODUCED BY Paul Barden
Lois North

PROPOSED NO.

90-893

MOTION NO.

A MOTION authorizing the King County Executive to submit an application for State of Washington Department of Community Development Growth Management Act of 1990 grant funds on behalf of participating King County jurisdictions; approving elements of Growth Management Act implementation measures required for 1990-1991 grant distribution; and authorizing the King County Executive to develop necessary contract

agreements with participating jurisdictions for the distribution of grant funds.

WHEREAS, the Washington State Legislature passed the Growth Management Act of 1990, hereinafter referred to as the Act, which requires all jurisdictions in the County of King, hereinafter referred to as King County, to prepare comprehensive plans consistent with new guidelines, and

WHEREAS, the Act requires that jurisdictions prepare these plans in cooperation with neighboring units of general government, and

WHEREAS, the State of Washington through adoption and administration of the Act will make funds available to local jurisdictions through the State of Washington Department of Community Development, hereinafter referred to as DCD, for expenditure during the 1990-1991 funding years, and

WHEREAS, the Act directs DCD to establish funding levels for planning and technical assistance grants for counties and cities that plan under this Act and DCD has allocated approximately \$2.1 million dollars to King County jurisdictions, and

WHEREAS, King County, and the municipal jurisdictions within King County have been designated together as a county region by DCD for the purpose of receiving DCD funds, and

WHEREAS, DCD requires King County and the municipal jurisdictions within King County to develop a joint regional work program for implementation of the Act and to designate an institutional framework to coordinate accomplishment of the regional work program, and

WHEREAS, DCD requires the units of general government within King County to develop a distribution formula for receipt of the DCD grant funds within the county region and to designate a fiscal agent to receive and distribute DCD funds according to the approved allocation formula, and

WHEREAS, DCD requires that the joint regional work program and regional allocation formula be approved by 60% of the units of general government within King County representing 75% of the total population of King County, and

WHEREAS, the King County Planning Directors Association with representatives from King County, the City of Seattle, and the suburban cities has prepared a regional work program (Attachment A) and a grant distribution

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 formula (Attachment B), and recommends that King County be designated the fiscal agent within the region, and

WHEREAS, only units of general government which have adopted the regional work program and have agreed to the regional allocation formula will be eligible to receive DCD grant funds, and

WHEREAS, the purpose of subsequent service contracts and cooperation agreements, which are entered into pursuant to and in accordance with the State Interlocal Cooperation Act, RCW Chap 39.34, is to form a regional consortium of units of government, herein referred to as the Consortium, for planning the distribution and administration of DCD funds and for execution of activities as outlined in the regional work program (Attachment A) and individual jurisdictions work programs in accordance with and under authority of the State Growth Management Act of 1990;

NOW, THEREFORE, BE IT MOVED by the Council of King County:

- A. The King County executive is authorized to apply for State of Washington Growth Management Act grant funds from the State of Washington Department of Community Development by approval of the following:
  - Regional Work Strategy (Attachment A);
- 2. Grant Allocation Formula (Attachment B) which is governed by the following provisions:
- a. Each unit of general government which approves the regional work strategy and allocation formula and necessary service agreements will receive a base amount of \$35,000 plus a per capita amount of the remainder of the funds based on the jurisdiction's proportion of total population within the county region;
- b. Jurisdictions which are partially within King County and partially within an adjacent county will have their base amount adjusted based on the proportion of their population located within King County (see Attachment B).
- c. Unallocated funds shall return to the Consortium and be distributed in the same manner as the entitlement amount, as described above.
- 3. Designation of the King County Planning Directors Association as the institutional framework for managing the accomplishment of the regional work program (Attachment A), receiving regular briefings on the activities and progress of the technical forums, briefing existing intergovernmental forums of elected officials, and coordinating preparation of the annual reports to the State Department of Community Development;
- 4. Designation of King County as the fiscal agent for the purpose of receiving and distributing funds according to the approved allocation formula;
- 5. Submission of the King County regional application to the State Department of Community Development in the form of adopted resolutions from King County jurisdictions participating in the grant program.
- B. The King County executive, as the designated fiscal agent for receiving and distributing DCD funds, is authorized to execute necessary service contract agreements with the participating incorporated municipal jurisdictions within King County for the purpose of planning the distribution

of certain DCD funds as noted in Attachment B and execution of activities to accomplish the regional and individual work programs in accordance with the State of Washington Growth Management Act of 1990.

- C. The King County executive is directed to send representatives or their designees (who shall be specified in writing by the representative, and who should, where possible, be the same person consistently from meeting to meeting) to participate actively in technical forums for the purpose of accomplishing the regional work program (Attachment A), specifically, (1) the inventory and protection of resource lands and critical areas, (2) the designation of an urban growth area, and (3) the creation of a countywide data sharing group.
- D. The King County executive is directed to submit to the State Department of Community Development by January 1, 1991 a short written description of high priority growth management work program projects upon which the county intends to begin work during this funding year (September 1, 1990 to July 1, 1991) and the Growth Management Needs Assessment distributed by the Department of Community Development.

PASSED this 29th day of October, 1990.

KING COUNTY COUNCIL KING COUNTY, WASHINGTON

Chair North

ATTEST:

Clerk of the Council

GM2/GMMOTION

#### "ATTACHMENT A"

#### **WORK PROGRAM**

Each of the following work items will include a citizen participation/community involvement element. Consistent with Section 14 of the Growth Management Act, the Technical Forums, Planning Directors Association, and the various jurisdictions will establish procedures for disseminating information, involving citizens and interest groups, and considering alternatives. These procedures will be identified in a detailed scope of work developed for each technical forum.

#### RESOURCE AND CRITICAL LANDS TECHNICAL FORUM

<u>BACKGROUND</u>: SHB 2929 requires that King County, and each city within King County, designate natural resource lands and critical area within their respective jurisdictions. The County and each city must then adopt development regulations to assure the conservation of resource lands, and to preclude land uses or development that is incompatible with critical areas. These actions must be completed by September 1, 1991.

<u>OBJECTIVE</u>: To facilitate and coordinate the designation and regulation of natural resource lands and critical areas by King County and each city within King County, as required by Sections 6 and 17, SHB 2929.

<u>ACTIONS:</u> King County and the cities of King County will establish and participate in a Resource and Critical Lands Technical Forum charged with carrying out this objective. The Technical Forum will undertake the following activities:

- 1. Seek consensus on a common or compatible approach to the criteria for designation and regulation of both natural resource lands and critical areas.
- 2. Coordinate designation, inventory, mapping and other issues relating to the political boundaries between jurisdictions.
- 3. Exchange ideas, experiences and expertise relating to the designation and regulation of natural resource lands and critical areas.
- Explore the joint use of consultants, data and other resources among jurisdictions.
- 5. Coordinate with the designation and regulation efforts of Snohomish and Pierce Counties.
- 6. Periodically brief elected officials through established intergovernmental forums.

<u>PRODUCT:</u> Each jurisdiction will adopt regulations which produce a coordinated and compatible system of natural resource lands and critical areas throughout King County by September 1, 1991.

#### **URBAN GROWTH AREAS DESIGNATIONS**

<u>BACKGROUND:</u> SHB 2929 requires that by July 1, 1991, King County begin consulting with each city regarding the location of Urban Growth Areas. Urban Growth Areas must include areas and densities sufficient to permit the urban growth that is projected to occur in King County over a twenty year period. Due to the complexity of urban growth issues, ongoing planning efforts and

other considerations, it is imperative that the County and cities begin work on growth areas immediately. A cooperative effort will ensure that the legitimate interests of all jurisdictions are considered in the ultimate designations.

<u>OBJECTIVE:</u> To foster inter-jurisdictional cooperation and provide an accurate information base upon which King County Urban Growth Area decisions will be made.

<u>ACTIONS:</u> The urban/rural boundary of the King County Comprehensive Plan, together with the land use, development and urban service policies of the County and cities, will provide the basis upon which Urban Growth Area decisions will be made. The first step toward making these decisions will be to determine the growth capacity of the County and cities, based on existing plans and policies and on criteria established for Urban Growth Areas. King County and the cities of King County will:

- 1. Establish and participate in an Urban Growth Area Technical Forum, which will seek consensus on criteria, methodologies and format to be used by the County and each city to estimate their population and employment growth capacities.
- 2. Each city and the County will estimate their own capacities for population and employment growth, a) based upon local plans and policies, and b) consistent with agreed to criteria, methodologies and format.
- 3. The Urban Growth Area Technical Forum will compile the capacity estimates prepared by King County jurisdictions for purposes of evaluating the Countywide Urban Growth Area.
- 4. As a second priority, the Urban Growth Area Technical Forum will take initial steps toward delineation of Urban Growth Areas. This effort will be undertaken in light of SHB 2929's recognition that cities are the appropriate providers of urban government services and counties are responsible for making the designation. This effort will also recognize and support King County's ongoing efforts to refine the existing urban/rural boundary through the adoption and updating of community plans. Initial steps will include:
  - Seeking consensus on criteria to guide decisions on the future boundaries
    of King County's cities. Decision-making criteria should include such
    issues as development densities, efficient urban services provisions and
    timing of annexation.
  - b. Identifying and mapping agreed-to Urban Growth Areas and areas where there is not agreement.
  - c. Identifying key elements of a process for achieving agreement on Urban Growth Areas.
  - d. King County will work directly with cities in establishing Urban Growth Areas according to the following sequence:
    - 1) Cities in areas of community planning projects in progress and cities near or bordering rural areas/unincorporated areas.
    - Cities in western King County urban area, not near rural designation areas or not bordering unincorporated areas.

#### PRODUCTS:

- 1. Estimate of Countywide population and employment growth capacity, based on existing plans and policies by July 1, 1991.
- Process and criteria for delineating and agreeing to Urban Growth Areas, by July
   1, 1991.
- 3. Map(s) identifying agreed-to Urban Growth Areas and highlighting areas where there is not agreement, by September 1, 1991.
- 4. Urban Growth Area designations by King County end of 1991.

#### KING COUNTY COMPREHENSIVE PLAN REGIONAL GOALS CHAPTER

<u>BACKGROUND</u>: The current King County Comprehensive Plan was adopted in 1985. King County has recently initiated a major review of that plan, and has taken steps to solicit the active involvement of all local jurisdictions. This involvement is especially important in light of the coordination and consistency requirements of SHB 2929.

OBJECTIVE: To promote coordination and consistency between the King County Comprehensive Plan and the planning of other King County local jurisdictions through the King County Comprehensive Plan review process.

ACTIONS: The Resolution of the Suburban Cities Association of King County Regarding Priorities of the 1990 review of the King County Comprehensive Plan (adopted May 9, 1990) will provide the starting point for a joint effort to review, maintain and strengthen the regional policies of the 1985 King County Comprehensive Plan. King County will continue to actively involve cities in the review and refinement of goals and policies having regional import. At a minimum, each city will be responsible for identifying any conflict or inconsistency between their own plans and policies, and any proposed regional policies for King County. Cities should also make suggestions for resolving any such conflict or inconsistency.

<u>PRODUCTS:</u> Develop updated, strengthened and coordinated regional goals and policies for the King County Comprehensive Plan and City Comprehensive Plans by the end of 1991.

#### **GROWTH MANAGEMENT DATA SHARING GROUP**

<u>BACKGROUND:</u> Successful implementation of SHB 2929 will depend upon a high level of cooperation and coordination among local jurisdictions. Such coordination is currently hampered by a lack of comparable land use and development data from jurisdiction to jurisdiction.

OBJECTIVE: To share lands use and development data and work toward common methods of compiling and reporting information.

<u>ACTIVITIES:</u> first year activities will involve consultation between the cities and the County on standardization of references.

#### PRODUCTS:

- 1. Identify and compare data collection and tabulation systems used by each jurisdiction, by July 1, 1991.
- 2. Identify common data needs by July 1, 1991.
- 3. Agree to a common format for collecting and tabulating common data needs by September 1, 1991.

#### WORK PROGRAMS FOR INDIVIDUAL KING COUNTY JURISDICTIONS

Each adopting jurisdiction is to provide a paragraph describing an individual multi-year work program designed to implement SHB 2929. The focus of the work program should be on activities to be completed July 1, 1990 to July 1, 1991 with highlights for the years 1992, 1993, 1994. Milestones and timelines are the two key words in completing this requirement as they will be used as the basis for measuring progress and disbursing funds during this first year.

Projects for 1992-1993 which will be developed in subsequent regional work programs include:

- 1. Lands useful for public purposes.
- Fair share housing.

#### **GROWTH MANAGEMENT ACT FUNDING**

Funds Available	\$7,400,000	King County Regional Allocation	
Doe Wetlands Funding County Holdout (5 Counties)	(\$373,500) (\$600,000)	(\$75,000 + Percent)	\$2,190,692
County Holdour (o Counties)	(4000,000)	1989 Population	1,482,800
Funds Available To Regions	\$6,426,500	Percent of Regional Population	39.91%
4,798,100 State Population		Cities	31
3,715,600 Population Of The 15 Regions		Growth Rate	14.37%

BASE: Base amount is for one planner/consultant for one year.

Jurisdiction	1980 Population	1990 Population	Population Percent	OFM 10 Year Growth Rate	Base Amount	Per Capita Distribution Based on % of Region	Total
Algona	1,467	1,720	0.12%	17.25%	\$ 35,000	\$ 1,279	\$ 36,279
Auburn	26,417	34,150	2.30%	29.27%	35,000	25,389	60,389
Beaux Arts	328	294	0.02%	-10.37%	35,000	219	35,219
Bellevue	73,903	88,890	5.99%	20.28%	35,000	66,085	101,085
Black Diamond	1,170	1,510	0.10%	29.06%	35,000	1,123	36,123
Bothell (part)***	7.943	11,500	0.78%	44.78%	33,866	8,550	42,416
Carnation	951	1,255	0.08%	31.97%	35,000	933	35,933
Clyde Hill	3,229	3,090	0.21%	-4.30%	35,000	2,297	37,297
Des Moines	7,378	15,490	1.04%	109.95%	35,000	11,516	46,516
Duvall	729	2,435	0.16%	234.02%	35,000	1,810	36,810
Enumclaw	5,427	6,390	0.43%	17.74%	35,000	4,751	39,751
Federal Way		63,980	4.31%	14.37%	35,000	47,565	82,565
Hunts Point	483	504	0.03%	4.35%	35,000	375	35,375
Issaquah	5,536	7,390	0.50%	33.49%	35,000	5,494	40,494
Kent	22,961	37,440	2.52%	63.06%	35,000	27,835	<b>62,835</b>
King County	503,363	514,834	34.72%	2.28%	35,000	382,750	417,750
Kirkland	18,779	37,700	2.54%	100.76%	35,000	28,028	63,028
Lake Forest Park	2,485	2,800	0.19%	12.68%	35,000	2,082	37,082
Medina	3,220	2,960	0.20%	<i>-</i> 8.07%	35,000	2,201	37,201
Mercer Island	21,522	20,630	<b>1.39%</b>	-4.14%	35,000	15,337	50,337
Milton (part)***	218	<b>56</b> 5	0.04%	159,17%	4,449	428	4,869
Normandy Park	4,268	6,620	0.45%	55.11%	35,000	4,922	39,922
North Bend	1,701	2,420	0.16%	42.27%	35,000	1,799	36,799
Pacific	2,261	4,680	0.28%	80.45%	35,000	3,033	38,033
Redmond	23,318	35,420	2.39%	51.90%	35,000	26,333	61,333
Renton	30,612	39,340	2.65%	28.51%	35,000	29,247	64,247
SeaTac		24,000	1.62	14.37%	35,000	17,843	52,843
Seattle	493,846	501,800	33.84%	1.61%	35,000	373,060	408,060
Skykomish	209	243	0.02%	16.27%	35,000	181	35,181
Snoqualmie	1,370	1,545	0.10%	12.77%	35,000	1,149	36,149
Tukwila	3,578	10,820	0.73%	202.40%	35,000	8,044	43,044
Yarrow Point	1,077	985	0.07%	-8.54%	35,000	732	35,732
32		1,482,800			\$1,088,315	\$1,102,377	\$2,190,692

<sup>\*\*\*</sup> Bothell and Milton will receive a proportionate share of the base amount. Bothell's share is 96.76%. Milton's share is 12.71%



### King County Executive TIM HILL

400 King County Courthouse 516 Third Avenue Seattle, Washington 98104 (206) 296-4040

October 10, 1990

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KING COUNTY COUNCILS

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The Honorable Lois North, Chair King County Council Room 402 C O U R T H O U S E

RE: 1990-1991 Growth Management Act Regional Work Strategy and Grant Funds

Dear Councilmember North:

I am pleased to transmit a motion for consideration by the King County Council which will authorize me to apply to the State Department of Community Development (DCD) on behalf of participating King County jurisdictions for 1990 -1991 Growth Management Act (GMA) grant funds. DCD has allocated approximately \$2.1 million for general purpose governments within King County for 1990-1991. Attached is a summary of the DCD distribution process.

As a prerequisite for receiving funds, DCD requires that 60 percent of the jurisdictions in a county, representing 75 percent of the population, agree to the following:

- Regional work strategy

Allocation formula

Institutional framework for coordinating the activities of the regional work strategy

Work program summaries for each jurisdiction

Designated fiscal agent

These collectively approved agreements will constitute the application for grant funds from DCD.

The motion authorizes King County, as the designated fiscal agent, to develop GMA contract agreements with the City of Seattle and the suburban cities to receive and distribute grant funds from DCD for the 1990-1991 period. DCD will issue the grant monies to the County for disbursal to the participating jurisdictions according to the approved allocation formula.

The King County Planning Directors Association, which includes planning officials from King County, the City of Seattle, and suburban cities, developed the regional work strategy and allocation formula that are included as attachments to the motion. The motion also designates the

Association as the group responsible for coordinating the activities in the regional work strategy and briefing elected-official at intergovernmental forums.

Priorities for GMA regional activities in the first year include designation of critical areas, designation of urban growth areas, and the development of regional policies to ensure consistency of local and King County plans. King County's GMA work program, developed by an Executive and Council staff work group, is being transmitted to the Council separately.

I look forward to your consideration of the motion. The cities in King County are considering similar resolutions which approve the elements required by DCD. King County will submit to DCD the adopted resolutions from those jurisdictions to effect the release of grant funds. The money is now available and the County's prompt attention to the motion is prudent.

If you have questions about the motion or attachments, please call Lois Schwennesen, Director of the Parks, Planning and Resources Department, at 296-7503.

Aincerely,

Tìm Hill

King County Executive

TH:rp GM2/

**Enclosures** 

cc: King County Councilmembers

ATTN: Cal Hoggard, Program Director Jerry Peterson, Administrator

Lois Schwennesen, Director, Parks Planning, and Resources

Department

ATTN: Miriam Greenbaum, Manager, Planning and Community

Development Division

Pat Steel, Chief Financial Officer, Office of Financial Management

# Department of Community Development Allocation Process Summary

- o The 1990 Washington State Legislature appropriated \$7.4 million to implement the Growth Management Act in affected counties and cities through July 1991.
- o The State Department of Community Development (DCD) is identified in the Act as the state agency to oversee the distribution of the funds. DCD will distribute funds based on a formula that allocates \$75,000 to each county required to plan plus an amount based on proportional share of the population.
- o King County's portion of the allocation is \$2,190,692, to be divided among the 32 general purpose governments within the County (i.e., King County plus 31 municipalities).
- o DCD requires that 60 percent of the jurisdictions in a county, representing 75 percent of the population, agree to the following in order to release the funds:
  - Regional work strategy
  - Allocation formula
  - Institutional framework for coordinating the activities of the regional work strategy
  - Work program summaries for each jurisdiction
  - Designated fiscal agent
- o The King County Planning Directors Association has prepared a grant distribution formula in which each jurisdiction receive a base amount of \$35,000 plus a per capita amount based on the jurisdiction's proportional share of total population in the region. This formula will apply only to the first year of the program. Under this formula, King County will receive \$417,750.



## King County Council Lois North, Chair

Gerald A. Peterson, Clerk of the Council Room 403, King County Courthouse Seattle, Washington 98104

(206) 296-1010

November 16, 1990

Tim Hill King County Courthouse 400 Courthouse	
Dear Mr. Hill:	
MOTION 8087 was passed by the King County Council	. on
October 29, 1990 . Attached please find a copy for	our
file. The motion has been sent to the following:	
Parks, Planning & Resources 7ST	
Plan and CD	
Budget	
Finance	

Sincerely,

Clerk of the Council

GAP:jm

Attachment

Audrey Gruger Lois North Paul Barden

District 1 District 4

District 7

Cynthia Sullivan Ron Sims **Greg Nickels** 

District 2 District 5 District 8 Brian Derdowski Bruce Laing Kent Pullen

District 3 District 6 District 9



From the Desk of Michele McFadden

10-11-90

Durothy-Engeneed Motion 90-89. (GMA Grent) needs to be set for action on 10/22/90.

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ON FOR ACTION 10/22INCLUDE ATTACHMENTS

#### KING COUNTY COUNCIL

#### Introduction Slip

TO:

Clerk of the Council

FROM:

Paul Barden

RE:

Introduction of Proposed Motion/Ordinance No.\_\_\_\_

VOD AS NOTOPPEER # 25

8087

CLERK OF THE COUNCIL 90 OCT 22 AM 8: 56

10-22-90 Date:

The Following is for Introduction: 90-893

#35 Smuth Mynt Shout
application

For A Dion